

Message Text

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ACTION SS-25

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FM AMEMBASSY QUITO

TO WHITE HOUSE WASHDC IMMEDIATE

SECSTATE WASHDC IMMEDIATE 4556

USDEL SEC PARIS IMMEDIATE

AMEMBASSY KINGSTON IMMEDIATE

S E C R E T SECTION 1 OF 3 QUITO 3616

EXDIS

E.O. 11652: GDS

TAGS: OVIP (CARTER, ROSALYNN), PFOR

SUBJECT: MEMORANDUM OF CONVERSATION: KINGSTON

1. MRS. CARTER RODE FROM THE AIRPORT WITH MANLEY AND THEN SPENT ABOUT TWENTY MINUTES WITH MANLEY BEFORE LUNCH. SHE SPOKE IN GENERAL TERMS ABOUT THE DIRECTIONS OF THE PRESIDENT'S FOREIGN POLICY AND HIS COMMITMENT TO HUMAN RIGHTS.

2. FOLLOWING IS MEMORANDUM OF CONVERSATION, JAIMAICA HOUSE LUNCHEON, HOSTED BY PRIME MINISTER MANLEY, MAY 30, IN KINGSTON.

3. PARTICIPANTS: U.S.: MRS. CARTER, AMBASSADOR TODMAN, AMBASSADOR-DESIGNATE IRVING; CHARGE DORRANCE; MRS. HOTY; MR. PASTOR; AND GOJ: PRIME MINISTER MANLEY; MINISTER OF PUBLIC WORKS HOWARD COOKE; MINISTER OF STATE FOR PLANNING RICHARD FLETCHER; MINISTER OF NATIONAL MOBILIZATION D.K. DUNCAN; AND MINISTER OF STATE FOR WOMEN'S AFFAIRS, CARMEN MCGREGOR.

4. AFTER PRELIMINARY GREETINGS THERE WAS A BRIEF DISCUSSION OF THE OF THE MIDDLE EAST. MRS. CARTER REMARKED THAT THE PRESIDENT BELIEVES THAT A CERTAIN AMOUNT OF MOMENTUM HAS BEEN CREATED AND THAT
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THE CHANCES OF A PEACE SETTLEMENT ARE BETTER NOW THAN EVER BEFORE. MANLEY ASKED WHETHER THE ELECTION OF BEGIN WOULD HURT THE CHANCES OF A SETTLEMENT, BUT MRS. CARTER SAID THAT THE LONG-TERM INTERESTS OF ISRAEL WOULD BRING PEACE.

5. IN RESPONSE TO A QUESTION BY PM MANLEY, AMBASSADOR TODMAN SAID THAT THE USG HOPES TO CONCLUDE THE PANAMA CANAL NEGOTIATIONS THIS YEAR. THERE IS A NEW MOOD ON BOTH SIDES AND QUOTE WE ARE HOPEFUL UNQUOTE.

6. PM MANLEY, TURNING TO BELIZE, NOTED THAT IT WAS IMPORTANT TO PRESS GUATEMALA TO REACH AN EARLY SETTLEMENT. AMB. TODMAN SAID: WE ARE SUPPORTING A MEXICAN INITIATIVE TO MEDIATE THE ISSUE. AMB. TODMAN AND PM MANLEY BOTH EXPRESSED SURPRISE AT THE EXTENT TO WHICH TORRIJOS HAD GONE IN A RECENT STATEMENT IN SUPPORTING THE BELIZE POSITION. TODMAN COMMENTED THAT TORRIJOS MAY HAVE GONE FURTHER THAN HE INTENDED TO IN A PUBLIC STATEMENT BUT HIS STATEMENT WAS AN HONEST REFLECTION OF WHAT WE UNDERSTOOD TO BE HIS PERSONAL SENTIMENTS. PM MANLEY NOTED THAT PROGRESSIVE LATIN AMERICAN LEADERS ARE MOVING TOWARD AN UNDERSTANDING AND SYMPATHY FOR THE BELIZIAN POSITION -- ESPECIALLY PERES. BUT IT IS DIFFICULT FOR THEM TO PUBLICLY ENDORSE ANYTHING BUT THE GUATEMALAN POSITION. AMB. TODMAN NOTED THAT THE US AND JAMAICAN POSITIONS ON BELIZE ARE ESSENTIALLY THE SAME ON THE NEED FOR AN EARLY SOLUTION.

7. AT THIS POINT AMB. TODMAN TURNED BRIEFLY TO FORTHCOMING OAS MEETING. HE NOTED, WITHOUT SPECIFICS, THE NEED TO ADDRESS SERIOUSLY CHARTER REFORM ISSUES AT GRENADA. MRS. CARTER EMPHASIZED THAT THE PRESIDENT WANTED TO STRENGTHEN THE OAS FOR CONSULTATIVE AND OTHER PURPOSES. PM MANLEY SAID THAT MUCH OF WHAT HAD BEEN ACCOMPLISHED WITHIN THE COMMONWEALTH IN TERMS OF CONSULTATION AND VARIOUS FORMS OF SUBSTANTIVE COOPERATION MIGHT HAVE SOME APPLICATION WITHIN THE OAS COMMONWEALTH.

8. PM MANLEY THEN DESCRIBED AT LENGTH THE INTENTION OF THIRD WORLD MEMBERS OF THE COMMONWEALTH TO PRESS NIEO ISSUES IN LONDON. THE MC-SECRET

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INTYRE REPORT WILL BE THE FOCUS OF THIS EFFORT. HE DESCRIBED IT AS A WORKING CONSENSUS OF ECONOMISTS FROM BOTH DEVELOPING AND DEVELOPED COUNTRIES. LONDON WILL BE A TEST OF WHETHER THE COMMONWEALTH GOVERNMENTS ARE NOW PREPARED TO FOLLOW UP AND WORK TOGETHER IN SUBSTANTIVE AREAS OF IMPORTANCE TO THE THIRD WORLD. HE ADMITTED THAT THE COMMONWEALTH AS SUCH IS NOT THE KIND OF GROUPING WHICH LENDS ITSELF TO SOLVING GLOBAL ECONOMY PROBLEMS. BUT IT WILL BE IMPORTANT TO SEE WHETHER THE COMMONWEALTH CAN OPERATE AS A GROUP WITHIN BROADER INTERNATIONAL ORGANIZATIONS, I.E., THE UN WHERE SPECIAL ECONOMIC ARRANGEMENTS CAN BE MADE TO SATISFY THIRD WORLD REQUIREMENTS. HE SAID THAT THE JAMAICAN GOVERNMENT AS A MATTER OF PRINCIPLE FAVORS INTERNATIONAL, I.E., GLOBAL ECONOMIC ARRANGEMENTS, RATHER THAN REGIONAL ARRANGEMENTS. THE LATTER TEND TO BE RATHER UNWORKABLE, SECOND BEST ARRANGEMENTS. HE ALSO STRESSED THAT AID ALONE CANNOT CLOSE THE GAP BETWEEN THE DEVELOPED NATIONS AND THE DEVELOPING NATIONS.

THIS CAN BE ACCOMPLISHED ONLY THROUGH TRADE, DEVELOPMENT, TRANSFER OF TECHNOLOGY, NEW COMMODITY PRICING ARRANGEMENTS, ETC. IN THIS REGARD, PM MANLEY SAID, "THE THIRD WORLD IS WAITING TO SEE WHETHER THE USG MOVES TO THE WEST GERMAN OR TO THE DUTCH POSITION". HE SAID THAT IN COMMODITY ARRANGEMENTS, IT WAS NECESSARY TO LINK COMMODITY PRICES TO THE RATE OF PRICE INCREASE FOR INDUSTRIALIZED GOODS.

9. MR. PASTOR INTERJECTED THAT THERE ARE IN FACT TWO SEPARATE BUT

RELATED ISSUES IN THE AREA OF COMMODITY PRICING. ON IS THAT OF ESTABLISHING A FLOOR PRICE AND ASSURING PRICE STABILITY, AND THE OTHER IS THAT OF INDEXING. INDEXING COULD SET OFF INFLATIONARY SPIRALS, AND WOULD PROBABLY PROVE UNWORKABLE.

10. PM MANLEY COMMENTED THAT THE WORLD CANNOT DEAL WITH POVERTY WITH THE NEGATIVE APPROACH OF SIMPLY SETTING A PRICE FLOOR WHICH WOULD ONLY "FREEZE POVERTY AT EXISTING LEVELS."

11. AMBASSADOR TODMAN NOTED THE PRESIDENT'S STATEMENT FAVORING COMMON FINDING ARRANGEMENTS FOR BUFFER STOCKS ON SPECIFIC PRODUCTS ON WHICH AGREEMENTS ARE REACHED. HE SAID THE US POSITION FAVORS
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THE ESTABLISHMENT OF BOTH FLOOR AND CEILING PRICES.

12. PM MANLEY THEN DESCRIBED THE EFFORTS OF THIRD WORLD NATIONS TO MOTIVATE AND MOBILIZE THEIR HUMAN RESOURCES. "HUMAN RESOURCE DEVELOPMENT IS THE MAJOR THRUST OF THE PROGRESSIVE FORCES IN THE THIRD WORLD." HE MENTIONED -- AS BEING AMONG THE PROGRESSIVE FORCES -- JAMAICA, TANZANIA, MOZAMBIQUE, ANGOLA AND CUBA. HE ADDED THAT HE HAD BEEN PARTICULARLY IMPRESSED WITH MACHEL'S EFFORTS IN THESE DIRECTIONS DURING HIS (MANLEY'S) RECENT VISIT TO MOZAMBIQUE.

13. PM MANLEY, TURNING TO SOUTHERN AFRICA, STRESSED THE IMPORTANCE OF THE EFFECT OF THE NEW US POSITION TOWARD SOUTHERN AFRICA. HE SAID THAT HE HAD BEEN VERY PLEASED BY VICE PRESIDENT MONDALE'S STATEMENTS IN VIENNA. SMITH AND THE SOUTH AFRICANS ARE UNDER EXTREME PRESSURE AND IT IS IMPORTANT THEY KNOW THAT THEY CANNOT COUNT ON THE WEST FOR SUPPORT.

14. PM MANLEY THEN ASKED ABOUT THE STATE OF CUBAN/US RELATIONS. AMBASSADOR TODMAN REPLIED THAT IT WAS A SLOW PROCESS AND SOME SIGNS MUST COME FROM CUBA OF SUFFICIENT INTEREST IN NORMALIZING RELATIONSHIPS TO PERMIT THE US TO TAKE THE NEXT STEPS. AMBASSADOR TODMAN CITED SOME OF THE PROBLEM AREAS WHERE THERE COULD BE STEPS TAKEN BY THE CUBANS -- RE-UNIFICATION OF FAMILIES, CUBAN INVOLVEMENT IN AFRICA, POLITICAL PRISONERS, ETC. HE ADDED THAT THE ISSUE OF CUBAN INVOLVEMENT IN AFRICA IS A CRITICAL ONE. AT MRS. CARTER'S REQUEST PM MANLEY OFFERED HIS GOVERNMENT'S VIEWS ON CUBA. PM MANLEY MADE THE FOLLOWING POINTS:

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FM AMEMBASSY QUITO
TO WHITE HOUSE WASHDC IMMEDIATE
SECSTATE WASHDC IMMEDIATE 4557
USDEL SEC PARIS IMMEDIATE
AMEMBASSY KINGSTON IMMEDIATE

S E C R E T SECTION 2 OF 3 QUITO 3616

EXDIS

--OUR EXPERIENCE GOES BACK TO 1973. WE VIEWED AT THAT TIME AS
UNREALISTIC AND WRONG IN PRINCIPLE THE ISOLATION OF CUBA. THEREFORE
WE, GUYANA, BARBADOS AND TRINIDAD JOINTLY WORKED OUT ESTABLISHMENT
OF DIPLOMATIC RELATIONS WITH CUBA.

--"THE CUBANS HAVE BEEN ABSOLUTELY PRINCIPLED IN THEIR DEALINGS
WITH JAMAICA." THERE HAS BEEN NO INTERFERENCE IN JAMAICA'S
POLITICAL LIFE.

--THE CUBANS RESPOND "IN A PRINCIPLED WAY" TO APPROACHES FOR
ASSISTANCE, E.G., DAMS, SCHOOLS, FISHERIES, MEDICAL CARE.

--CUBA'S INTERNATIONAL ATTITUDES OF TODAY ARE COMPLETELY
DIFFERENT THAN THOSE OF 15 YEARS AGO WHEN CUBA WAS EXPORTING
REVOLUTION.

--THEIR COMMERCIAL DEALINGS ARE ABSOLUTELY STRAIGHT-FORWARD.

15. HE THEN SAID THAT IT IS IMPORTANT TO DIFFERENTIATE THE CUBAN
ROLE IN ANGOLA AND THAT IN ETHIOPIA WHERE THERE ARE ONLY
ADVISORS ON LOAN TO AN ESTABLISHED GOVERNMENT. NO ONE
SHOULD OBJECT TO ADVISORS. AFTER ALL THE US AND SIX OTHER COUNTRIES
HAVE ADVISORS IN JAMAICA. (COMMENT: HE DID NOT DIFFERENTIATE
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BETWEEN MILITARY AND ECONOMIC/TECHNICAL ASSISTANCE ADVISORS.)
HE EMPHASIZED THAT INTERNATIONAL COOPERATION AND ASSISTANCE
TO THESE DEVELOPING NATIONS IS A FUNDAMENTAL PRINCIPLE FOR CUBA AND
PARTICULARLY CASTRO. THEY NEVER ASK FOR ANYTHING IN RETURN. FOR
EXAMPLE, QUOTE THEY HAVE NEVER ASKED US TO VOTE ONE WAY OR
ANOTHER IN THE UN."

16. RETURNING TO ANGOLA, MANLEY SAID THAT JAMAICA'S INITIAL
REACTION TO CUBAN MILITARY INVOLVEMENT IN ANGOLA WAS ONE OF CONCERN.
ALTHOUGH JAMAICA WAS SYMPATHETIC TO THE MPLA, IT WAS ALSO OPPOSED
TO MILITARY INTERVENTION IN A PURELY CIVIL WAR. HOWEVER,
AFTER CONSULTING WITH KAUNDA, NYERERE, AND OTHERS, THE JAMAICAN
GOVERNMENT BECAME CONVINCED THAT THE CUBAN MILITARY INTERVENTION
WAS A REACTION TO SOUTH AFRICA'S INVASION. HE ADDED THAT THE OAU
SUMMIT IN ADDIS ABABA IN 1975 ACCEPTED THAT THE CUABN INTER-
VENTION WAS IN RESPONSE TO SOUTH AFRICA'S INTERVENTION ALTHOUGH
THOSE AT THE SUMMIT DID SPLIT OVER THE ISSUE OF SUPPORT FOR THE
MPLA. BUT JAMAICAN ENDORSEMENT OF THE CUBAN INTERVENTION CAME

ONLY AFTER THE GOJ HAD BECOME CONVINCED THAT THAT THE INTERVENTION WAS A REACTION TO THE SOUTH AFRICAN INVASION. MANLEY SAID THAT THE CUBAN DECISION TO INTERVENE WAS A DIFFICULT ONE FOR HAVANA BECAUSE THEY KNEW THAT THE INTERVENTION WOULD SET BACK THE EFFORTS OF THREAT PERIOD TOWARD NORMALIZATION OF RELATIONSHIPS. WITH THE US. KISSINGER OVER-REACTED AND WAS HURT BY THE WHOLE AFFAIR, AND THE END RESULT WAS MISREPRESENTATION TO THE US PRESS OF WHAT HAD HAPPENED IN ANGLOA. MANLEY MENTIONED THAT SECRETARY KISSINGER, DURING HIS DECEMBER/JANUARY 1975-76 VACATION VISIT TO JAMAICA HAD ASKED THAT JAMAICA REMAIN NEUTRAL VIS-A-VIS THE ANGLOA QUESTION.

17. IN RESPONSE, AMBASSADOR TODMAN NOTED THAT CUBAN ARMY UNITS HAD IN FACT LEFT CUBA BY SEA BEFORE THE SOUTH AFRICAN INTERVENTION. THUS, THERE WAS A CUBAN DECISION TO INTERVENE BEFORE THE SOUTH AFRICAN ENTRY INTO ANGOLA. ONLY THE AIR LIFT CAME AFTER THE SOUTH AFRICAN ENTRY.

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18. PM MANLEY EXPRESSED THE VIEW THAT THE RUSSINAS WERE PROBABLY NOT ALL THAT HAPPY ABOUT A CUBAN INVOLVEMENT IN ANGLOA. AMBASSADOR TODMAN POINTED OUT THE INABILITY OF THE CUBANS TO INTERVENE WITHOUT SOVIET ASSISTANCE.

19. AMBASSADOR TODMAN THEN ASKED TO WHAT EXTENT CUBA MAY FEEL COMPELLED TO INTERVENE IN AFRICA AGAIN. PM MANLEY ANSWERED THAT THE CUBAN RIGHT TO RESPOND TO CALLS FOR ASSISTANCE IS PROBABLY SEEN AS NON-NEGOTIABLE BY NAVANA. HOWEVER, HE BELIEVES THAT THE CUBANS DO WISH TO AVOID ADDITIONAL MILITARY INVOLVEMENT IN AFRICA. DURING A BRIEF DISUCSSION OF THE CUBAN MILITARY PRESENCE IN ETHIOPIA, MINISTER DUNCAN MADE THE POINT THAT THE CUBAN PRESENCE THERE, UNLIKE THAT IN ANGOLA, IS IN RESPONSE TO AN EXISTING GOVERNMENT.

20. MRS. CARTER AT THIS POINT BROUGHT THE CONVERSATION BACK TO THE NEED FOR CUBA AND THE US TO TACKLE MAJOR PROBLEMS IF THERE IS TO BE FURTHER PROGRESS TOWARD NORMALIZATION--ESPEICALLY FAMILY SEPARATION PROBLEMS, HUMAN RIGHTS, AND THE AFRICAN QUESTION. SHE NOTED THERE HAD BEEN NO PROPOSALS FROM CUBA AS YET IN THESE AREAS. HOWEVER, THE PRESIDENT HAD TOLD HER SHE COULD TELL THE PRIME MINISTER THAT SPECIAL INTERESTS SECTIONS WOULD SHORTLY BE SET UP BY THE CUBAN AND USG IN WASHINGTON AND IN HAVANA IN THE CZECH AND SWISS EMBASSIES. AMBASSADOR TODMAN POINTED OUT THAT COMPENSATION FOR EXPROPRIATIONS OF US PROPERTIES WAS A MAJOR ISSUE BUT THIS COULD BE DEALT WITH BEFORE FULL NORMALIZATION--PROVIDED THERE WAS AGREEMENT IT WOULD BE DEALT WITH. HE ADDED THAT OUR MAJOR PROBLEM IS TO UNDERSTAND THE INTENTIONS OF CASTRO WITH RESPECT TO THE SPREAD OF HIS IDEOLOGY.

21. SOME CONCERN STILL EXISTS IN SOME PARTS OF LATIN AMERICA--VIS-A-VIS CUBAN EXPORT OF ARMS, TERRORISM, AND REVOLUTION.

THERE ALSO REMAINS THE PROBLEM OF CUBA'S ATTITUDE TOWARD PUERTO RICO. MRS. CARTER EMPHASIZED, HOWEVER, THAT PROGRESS WAS NONETHELESS BEING MADE. THE VERY FACT WE ARE TALKING TO EACH OTHER IS A MAJOR STEP
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FORWARD AGAINST THE BACKGROUND OF THE FACT THAT THE ISSUE COULD NOT BE ADDRESSED DURING THE PRESIDENT'S ELECTION CAMPAIGN.

22. PM MANLEY, NOTING THE CUBAN REGIME IS COMMUNIST AND THAT HIS GOVERNMENT IS NOT, SAID THAT THERE IS A GROWING THIRD WORLD IMPATIENCE WITH THE EMPHASIS GIVEN TO IDEOLOGICAL DIFFERENCES. MOST NOW WANT TO GET ON WITH DEVELOPMENT--BUT ON THEIR OWN PATHS TO THAT GOAL. "A FELLOWSHIP OF COOPERATION" IS EMERGING AMONG THE PROGRESSIVE GROUP OF THIRD WORLD NATIONS WHICH HAVE WIDE IDEOLOGICAL DIFFERENCES, E.G., TANZANIA'S ONE PARTY DEMOCRACY, JAMAICA'S TWO PARTY DEMOCRACY, AND CUBA'S COMMUNIST SYSTEM.

23. "WE COOPERATE BUT WE DO NOT PROSELYTE EACH OTHER. AS AN EXAMPLE, JAMAICA IS SENDING TOURIST ADVISORS TO MOZAMBIQUE DESPITE JAMAICA'S OWN PROBLEMS. AN UNDERSTANDING OF THE FOREGOING PLACES CUBA IN A NEW PERSPECTIVE THAT THE US SHOULD UNDERSTAND."

24. MRS. CARTER REITERATED THE PRESIDENT'S VIEW THAT WE MUST UNDERSTAND AND ACCEPT THE PLURALITY OF THE WORLD AND THE INDIVIDUALITY OF NATIONS AND THEIR PROBLEMS. MOREOVER, THE PRESIDENT HAS POINTED OUT THAT THE US CAN NO LONGER ACCEPT AND WORK WITH DICTATORS SIMPLY BECAUSE THEY ARE ANTI-COMMUNIST. MR. PASTOR ADDED THAT THE US ATTACHES GREAT IMPORTANCE TO THE PRINCIPLE OF NON-INTERVENTION.

25. PM MANLEY SAID THE CUBANS DO WANT NORMALIZATION OF RELATIONSHIPS WITH THE US BUT THE EMBARGO IS A CRITICAL STUMBLING BLOCK FROM THEIR POINT OF VIEW. AMBASSADOR TODMAN SAID WE CAN MOVE TOWARD A LIFTING OF THE EMBARGO PROVIDED THE CUBANS FIRST TAKE SOME POSITIVE STEPS IN REACTION TO THOSE WE HAVE ALREADY TAKEN. MRS. CARTER NOTED THAT WE NEED TIME TO GET OVER THE PAST--A PROBLEM THE CUBANS ALSO HAVE. BUT THERE MUST BE VISIBLE POSITIVE STEPS ON BOTH SIDES.

26. AT THIS POINT THE LUNCHEON TALKS BROKE AND RECESSED TO A
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SEPARATE ROOM.

POST LUNCHEON DISCUSSION:

27. DISCUSSIONS AT THE FORMAL MEETING BETWEEN MRS. CARTER AND PRIME MINISTER MANLEY, HELD ON THE AFTERNOON OF MAY 30, WERE A CON-

TINUATION OF THE CONVERSATION BEGUN OVER LUNCJ. PRIME MINISTER MANLEY TOOK SERIOUSLY MRS. CARTER'S STATEMENT THAT HER TRIP WAS INTENDED TO LET HER LEARN OF THE CONCERNS OF THE LEADERS OF THE COUNTRIES TO BE VISITED SO THAT SHE MAY CARRY THEM BACK TO THE PRESIDENT. THUS, THE CONVERSATION DEALT IN SUBSTANTIAL MEASURE WITH PROBLEMS WHICH MANLEY RAISED WITH THE EXCEPTION OF HUMAN RIGHTS, WHICH WAS RAISED BY MRS. CARTER.

28. CIEC: PICKING UP FROM CONVERSATION AT TABLE REGARDING THE CIEC MEETING WHICH WAS BEGINNING THAT DAY IN PARIS, THE PRIME MINISTER ACKNOWLEDGED THAT THE WORK TO BE DONE BY CIEC WOULD NECESSARILY BE LIMITED. NEVERTHELESS, HE SAID THAT CIEC HAS STIRRED GREAT EXPECTATIONS AND THEREFORE DEMONSTRABLE ACCOMPLISHMENTS ARE IMPORTANT. THEY CAN BE PSYCHOLOGICAL IN PART, HE SAID. HE SUGGESTED THAT SOME CONCRETE ADVANCES INTENDED TO EASE THE BURDEN OF POORER COUNTRIES WHO HAVE BEEN SO ADVERSELY AFFECTED BY OIL PRICE RISES ARE IMPERATIVE. HE WAS NOT REFERRING TO THE FUND OF \$1.0 BILLION FOR THE OIL POOR.

29. ASKED BY AMBASSADOR TODMAN HOW MUCH THE FUND SHOULD TOTAL, THE PRIME MINISTER SAID HE COULD NOT CALCULATE THE SUM; THAT IS A TASK FOR THE ECONOMISITS. HOWEVER, HE SAID THAT A TECHNIQUE MUST BE FOUND WHICH REDUCES THE DEPSNDENCY OF THE POORER COUNTRIES. THIS, IN TURN, REQUIRES A NEW DEFINITION OF "POVERTY." THE OIL PRICE RISE HAS VERY SERIOUSLY IMPEDED DEVELOPMENTAL ACTIVITIES IN COUNTRIES WHOSE GNP IS WELL ABOVE THAT FOUND IN THE MSAS. SOME RECASTING OF THIS CONCEPT IS NEEDED SO THAT THOSE DEVELOPING COUNTRIES WHICH ARE HEAVILY DEPENDENT ON OIL IMPORTS CAN OBTAIN CONCESSIONAL ASSISTANCE.

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30. TRADE OR AIDE: MINISTER OF STATE RICHARD FLETCHER SAID THAT DEVELOPMENT ASSISTANCE WAS NOT SUFFICIENT TO FOSTER DEVELOPMENT IN COUNTRIES LIKE JAMAICA. MANLEY SAID THAT A NEW STRUCTURING OF THE TERMS OF TRADE ARE REQUIRED "AN EXERCISE OF POLITICAL WILL." HE THEN DREW A DOMESTIC AMERICAN ANALOGY, NOTING THE THE UNITED STATES SUBSIDIZED ITS FARMERS TO HELP THEM ADJUST TO THEIR ADVVERSE TERMS OF TRDE WITH CITIES. "THE THIRD WORLD ARE THOSE FARMERS WITH LARGE," HE SAID. AMBASSADOR TODMAN REMINDED THE PRIME MINISTER THAT THE LONDON SUMMIT HAD STRESSED THE NEED FOR THE DEVELOPING COUNTRIES TO SHARE MOREBROADLY IN TRADE.

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TO WHITE HOUSE WASHDC IMMEDIATE
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AMEMBASSY KINGSTON IMMEDIATE

S E C R E T SECTION 3 OF 3 QUITO 3616

EXDIS

31 COMMODITIES: MANLEY SAID THAT WHATEVER SYSTEM OF COMMODITY ARRANGEMENTS WAS AGREED TO -- WHETHER IT WAS AN INTEGRATED SYSTEM OR ONE BASED ON BILATERAL AGREEMENTS -- SOME FORM OF INDEXATION WILL BE REQUIRED. THE EXPERIENCE OF THE POORER COUNTRIES REVEALS THAT UNLESS THERE IS A LINKAGE BETWEEN THE PRICES PAID TO THE POORER COUNTRIES FOR BASIC MATERIALS WITH THE PRICES THEY MUST PAY FOR FINISHED GOODS, THEY WILL CONTINUE TO SLIP BEHIND. AN EFFORT TO DRAW A POSSIBLE ANALOGY BETWEEN THE MOVEMENT OF INDUSTRY FROM THE NORTH TO THE SOUTH IN THE US WAS MADE. HOWEVER, BOTH THE PRIME MINISTER AND MINISTER OF STATE FLETCHER WERE RELUCTANT TO ACCEPT ITS APPLICABILITY. MANLEY DESCRIBED COST STUDIES MADE IN JAMAICA WHICH REVEALED THAT GOODS PRODUCED BY JAMAICAN SUBSIDIARIES OF FIRMS LOCATED IN METROPOLITAN COUNTRIES COST MORE THAN THOSE IMPORTED. MINISTER OF STATE FLETCHER ARGUED THAT THE HIGHER COST REFLECTED THE RELUCTANCE OF PARENT COMPANIES IN DEVELOPED COUNTRIES TO ALLOW THEIR SUBSIDIARIES IN LDCS TO GAIN A COMPETITIVE ADVANTAGE; HE ASSERTED THAT THE SUCCESS IN THE US RESULTED FROM THE FACT THAT THE SYSTEM IS A CLOSED ONE.

32. JAMAICA AND THE IMF: IN WHAT WAS IN PART A QUIET AND UNSPOKEN PLEA FOR SUPPORT, MANLEY TOLD OF JAMAICA'S PROBLEMS WITH THE IMF. HE NOTED THAT THE IMF FELT IT NECESSARY TO IMPOSE PRE-CONDITIONS ON
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COUNTRIES LIKE JAMAICA WHEN SHORT-TERM BALANCE-OF-PAYMENTS SUPPORT IS SOUGHT, NOTWITHSTANDING THE FACT THAT JAMAICA IS MEMBER OF IMF "IN GOOD STANDING." THE PRIME MINISTER PLACED PARTICULAR STRESS ON THE REQUIREMENT THAT BUDGETS WOULD HAVE TO BE BALANCED. HE SAID THAT BALANCING THE JAMAICAN BUDGET WOULD CAUSE GRAVE PROBLEMS AND WORSEN THE UNEMPLOYMENT SITUATION, ESPECIALLY SINCE THE GOVERNMENT FINANCES A VARIETY OF WORK PROGRAMS. IF THE PROGRAMS ARE HALTED, EMPLOYMENT WILL IMMEDIATELY RISE FROM THE CURRENT 24 PERCENT TO 28-29 PERCENT, WITH SOCIO-POLITICAL REPERCUSSIONS WHICH WOULD THREATEN JAMAICA'S STABILITY. THE IMF CONDITION SEEMS UNDULY HARSH, HE SAID.

33. HUMAN RIGHTS: AS THE MEETING DREW TO ITS CLOSE, MRS. CARTER TOLD THE PRIME MINISTER THAT THE US PRESIDENT WOULD SIGN THE AMERICAN CONVENTION ON HUMAN RIGHTS ON JUNE 1, AND ASKED ABOUT JAMAICA'S PLANS. THE PRIME MINISTER SAID THAT HE WOULD LOOK INTO IT. (THE NEXT DAY HE TOLD MRS. CARTER THAT HE WOULD BRING UP THE ISSUE AT THE CARIBBEAN COMMUNITY MEETING IN JULY AND TRY TO GAIN MORE WIDE-

SPREAD SUPPORT FOR THE CONVENTION. REGARDLESS OF WHAT HAPPENED, HOWEVER, HE SAID JAMAICA WOULD SIGN.) HE ALSO PROMISED SUPPORT FOR AN INCREASED BUDGET FOR THE COMMISSION, AND FOR TRYING TO GET FRANK DEBATE AT THE OAS GENERAL ASSEMBLY. ROBERT PASTOR SAID THAT THE PRESIDENT'S VIEW OF HUMAN RIGHTS WAS MUCH BROADER THAN PREVIOUS INTERPRETATIONS -- IT RECOGNIZED HUMAN RIGHTS AS HAVING A SOCIAL AND ECONOMIC DIMENSION. MANLEY SAID THAT PAST AMERICAN RELIANCE SOLELY ON POLITICAL RIGHTS HAD AROUSED SOME CYNICISM ON THE PART OF LDCS SINCE POLITICAL RIGHTS SEEM SOMEHOW DIMINISHED IN IMPORTANCE IN THE ABSENCE OF ADEQUATE FOOD, SHELTER AND CLOTHING. MANLEY ADDED THAT RECOGNITION OF IMPORTANCE OF HUMAN RIGHTS IS HARD TO INSTILL. COMMENTING ON UGANDA, HE CHARACTERIZED PRESIDENT IDI AMIN AS "AN ABOMINATION," BUT SAID IT IS VERY DIFFICULT TO DEVELOP A CONSENSUS AMONG LDCS AGAINST HIS ACTS.

34. EMBASSY COMMENT: THE MEETING WAS CONDUCTED IN ODD FASHION BY MANLEY. HE HAD WITH HIM A RANGE OF POLITICAL COLLEAGUES REPRESENTING THE FULL SPECTRUM OF POLITICAL OPINION WITHIN THE RULING
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PEOPLE'S NATIONAL PARTY (PNP), FROM PUBLIC SERVICE MINISTER HOWARD COOKE ON THE MODERATE SIDE THROUGH RICHARD FLETCHER, THE PRAGMATIC PROGRESSIVE, TO MOBILIZATION MINISTER D.K. DUNCAN OF THE RADICAL LEFT. AND HE WAS SUPPORTED BY A VARIETY OF CIVIL SERVANTS. IT STRUCK THE EMBASSY THAT MANLEY HAD MARSHALLED THIS SUPPORTING CAST FOR TWO VERY IMPORTANT POLITICAL REASONS: FIRST, HE SOUGHT TO DEMONSTRATE TO THE AMERICANS PRESENT THAT HE SPOKE FOR THE WHOLE OF THE RULING PARTY. SECONDLY, TO DENY TO HIS CRITICS IN THE PNP -- E.E., THE RADICALS -- ANY OPPORTUNITY TO ALLEGE THAT HE WAS SELLING OUT TO THE AMERICANS. IT WAS CLEARLY IMPORTANT TO HIM TO DO BOTH OF THESE THINGS, BUT IT MADE FOR A CROWDED MEETING WHICH REDUCED THE POSSIBILITY FOR MORE PROBING DISCUSSIONS.
BLOOMFIELD

SECRET

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Review Action: RELEASED, APPROVED
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Review Date: 24-Nov-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2013597
Secure: OPEN
Status: NATIVE
Subject: MEMORANDUM OF CONVERSATION: KINGSTON
TAGS: OVIP, PFOR, US, JM, (CARTER, ROSALYNN)
To: WHITE HOUSE STATE MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/db209e73-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009